OS REGISTRY

FILE Security 18

Also: Commo 9

26 February 1980

MEMORANDUM FOR: SA to the DCI for Compartmentation

FROM   : Deputy Chief, APEX Control Staff

SUBJECT   : APEX Steering Group Meeting, 26 February 1980

The 7th meeting of the APEX Steering Group was called to order at 10:03 on 26 February 1980, with the following in attendance:

CIA/ACS		Chairman
CIA/ACS		Deputy Chairman
CIA/ACS		
SECOM		
COMIREX		
COMIREX		
SIGINT		
OSD	Maynard Anderson	
NSA		
State/INR	Don Stigers	
Air Force	Colonel Herbert Kamm	
DIA		
CIA		
Navy	Richard Welch	
Army	Herb Taylor	

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The Chairman announced that the promised presentation on the Industrial security manual would have to be deferred due to the number of comments and suggestions for changes which had been received. He pointed out that there had been a general comment on the responsibilities of SIO's vs. Contracting Officer Technical Representative (COTR), Project Managers, etc. It had been decided that SIO's may delegate authority, but not responsibility, and changes are being made as appropriate. [   ] said he would like to have both manuals completed by the end of March and that this objective is a possibility if we are able to move quickly. Draft copies of the Industrial manual will be couriered to members of the Steering Group on Thursday, and the Chairman requested comments as soon as possible, indicating that he hoped for approval by next Tuesday's meeting at the latest.

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WORKING PAPER

The Chairman announced that informal Minutes of the Steering Group meetings will be provided on the understanding that they will not be a formal official record; will not be subject to approval, review, or changes; and will be used by the members to help them keep track of what goes on at the meetings.

Regarding Zero-base review of access approvals, [   ] said he does not believe such a review is necessary at this time. The operational approvals have recently been reviewed. The sub-operational approvals are not yet in existence and it would be pointless to conduct a Zero-base review of product accesses until we have defined what will be placed in the product compartments.

On the subject of manuals for the operational subcompartments, it was suggested that the review of manuals may not be restricted to collection system operators, COMIREX, and the SIGINT Committee. It will be necessary for everyone to identify manuals containing operational data regarding the collection systems. The TENS or TENCAP manuals were cited as examples of documents containing operational data which were not produced by the system operators. The Chairman concluded, therefore, that a review of manuals by system operators alone would not reflect the realities of which manuals contain such data.

A brief discussion of the 4-C system was held. The Chairman announced that 4-C appears to be progressing well; that the budget defense is almost completed, and that the only major problem at this time is finding a site for the computers, thus, preventing a final cost estimate. The software for 4-C will be GIMS II which has a good record for maintaining security. The reconstituted 4-C Working Group held its first meeting last Friday and is engaged in reviewing data to define inputs to the system. The 4-C system has a possible initial operating capability of December 1980. This will cover only what is already in the SPECLE system, however. The Chairman offered to have [   ] brief the Steering Group on 4-C, but the members appeared to be satisfied with the briefing [   ] had provided.

The Chairman next introduced the question of responsibilities of SIO's and Program Managers for operational subcompartment access approvals. He handed out revised versions of paragraphs 16, 21, and 32 of the Government manual, which reflect that the Program Manager will review access approvals for operational subcompartments. Mr. [   ] said that he personally preferred not to have the Program

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Manager exercise authority over the subcompartment billets because this tends to take the pressure off Program Managers to keep vital operational information that does not belong there out of the sub-compartments. No one present raised an objection to this change in the Government manual. [   ] commented that in the past some organizations did not receive a sufficient number of billets, but that this has improved in recent years. If the procedure proposed by the manual causes a scarcity of billets, it may cause a problem to the Army. [   ] also concurred in the need to check out all manuals containing operational data.

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[   ] asked whether there would be panels concerning operational subcompartments. [   ] replied that in the initial planning, the Program Managers will be responsible for proposing what data should go into the operational subcompartments, as well as project data requiring [   ] control. These determinations should be followed by a dialogue on the user needs for information in the subcompartments. He also said he would like to see the manuals prepared and the planning done before the formal beginning of the operational subcompartments. [   ] indicated that the Government manual would be printed and disseminated to the members by next week.

Colonel Kamm reported that the Government orientation group had viewed the APEX videotape and believes it should be presented as a general orientation, with people present to answer questions and to have the viewers sign APEX secrecy agreements. Colonel Kamm proposes a two-stage orientation process: the first stage being a seminar in the Washington, D. C. area which would bring in security officers from Headquarters elements, unified and specified commands and major commands for a two-day seminar. These representatives would then take material with them to perform indoctrinations in the field. This plan would eliminate a requirement for TDY by Headquarters personnel to conduct indoctrinations. Colonel Kamm also indicated he would like broader participation by NFIB agencies in the activities of the Government orientation subgroup.

In response to a question, [   ] advised that we are not contemplating the production of slides or vu-graphs for the APEX orientation. He pointed out that motion picture film or videotape presents a uniformity, including the sound track, which slides do not provide. He indicated that he expects 150 videotape cassettes to be ready next week.

Colonel Kamm suggested it would be nice to have Admiral Turner, or another appropriate official, kick off the proposed two-day seminar on APEX.

Colonel Kamm asked, as a [ ] Control Officer, what indoctrina-   25X
tion would be conducted for those who will be cleared for [ ]   25X
access. [ ] responded that the letters which have been
sent to [ ] recipients and [ ] Control Officers leave little   25X
or nothing more to be added and that this will constitute the
indoctrination. He further pointed out that the couriers who
deliver the [ ] have been given specific instructions on its
handling. In the ensuing discussion, it was agreed that there would
be little benefit in having the [ ] recipients sign an additional   25X
secrecy agreement. [ ] told the group that the Senate   25X
Select Committee on Intelligence had asked questions about the [ ]   25X
NID and that answers were being provided. Mr. Welch asked whether the
dissemination list for the [ ] has been approved and [ ]
responded that although there has not been a formal approval of a list   25X
per se, the APEX Control Staff does have a list of authorized recipients
which would be used if a [ ] supplement were to be published.   25X

Finally, the Chairman asked the members not to be philosophical
in their comments about the Industrial manual, but to try to provide
specific line-in, line-out suggestions for change, along with a
rationale for each proposal.

The meeting was adjourned at 10:40.

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cc: APEX Working Group Members
      APEX Control Staff Members